# CGR

## **Public Forum #2 |** April 26, 2012

**Evaluation of Potential Government Structures / Services** *Town and Village of Ossining, NY* 



### Today's Agenda

- Call to order
- Introductions
  - Steering Committee
  - Study Team (CGR)
- Review of project objectives and approach
- Review of Baseline Report
- Comments and questions from the public
- Adjournment



### **Steering Committee** | The Members

#### Town of Ossining

- Susanne Donnelly (Supervisor)
- Eric Blaha (Board Member)
- Geoff Harter (Board Member)
- Peter Tripodi (Board Member)
- Northern Wilcher (Board Member)

#### Village of Ossining

- William Hanauer (Mayor)
- Marlene Cheatham (Trustee)
- John Codman III (Trustee)
- Robert Daraio (Trustee)
- Manuel Quezada (Trustee)

### **Project Team** | CGR and Staff

#### About CGR

- Rochester-based 501c3 organization providing strategic consulting, information management and implementation support to local governments across New York State
- Expertise in government management, fiscal and economic analysis, service delivery and efficiency improvement

#### Project Director

Joseph Stefko, Ph.D.
 Vice President / Director of Public Finance



### CGR's Philosophy | Objectivity and Fact-Based

- Objective, fact-based collection and review of data
  - We've no preconceived notion! An independent collection of data and facts is essential to building a shared information foundation for any examination of shared services or consolidation.

- Facilitate an active public engagement strategy and twoway flow of information
  - Any consolidation or shared service effort must encourage an active, transparent and open flow of information with the larger community.



### **Project Objectives** | A Review

Analyze the potential for additional municipal cooperation and shared services

Potential for building on existing forms of collaboration to further enhance efficiency, effectiveness

2. Analyze the potential for alternative government structures for the community

"Any possible government structures permissible by law"



#### Study Approach | A Review

#### Phase 1

Project Initiation
Public Forum #1
Baseline Data Review

COMPLETED

(Oct '11)

#### Phase 2

Review Current State

Baseline Report

Public Forum #2



#### Phase 3

Identify Options
Analyze Impacts
Draft Options Report

#### Phase 4

Report out
Final Options Report
Public Forum #3



ESTIMATED
COMPLETION
(Jul '12)



#### Baseline Review | Why it's essential

- Any study of governance and services must start with a shared, objective base of information
- We need to establish what is before we can proceed to considering what could be
- ▶ The Baseline Report...
  - ▶ Is an opportunity to see the municipalities in the same context their finances, services, demand levels, assets, liabilities, etc.
  - Will serve as the key "data source" for the Steering Committee and Study Team as we move into reviewing options



#### **Baseline Review** | What it's *NOT*

- The report is intended to create a basic, foundational understanding against which to analyze options
- As a result, the report does not present findings, conclusions or recommendations
- ▶ This will be contained in the subsequent *Options Report*



#### **Baseline Review** | Data elements

- Interviews with department heads, employee groups and Steering Committee members
- Review of multi-year budgets and audited financial statements
- Review of capital asset inventories and municipallyowned property listings
- Review of previous studies, analyses and data compilations
- Data sources included Town, Village and Office of the State Comptroller





Inform & Empower
Center for Governmental Research

#### Municipal Services & Financial Overview

Town and Village of Ossining, NY

April 2012

Prepared for: Town and Village of Ossining

Prepared By: Joseph Stefko, Ph.D. Vice President / Project Director

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#### **Key Components:**

Project overview
History, size and structure
Examples of existing cooperation
Key budgetary data

Expenditures Revenues

Tax rate comparison
Fund balances/reserves
Outstanding obligations (incl. debt)
Staffing allocations
How each provides services

Who does what?
How are resources allocated?
What differences exist in how services are provided?

### **Baseline Report** | Summary Points

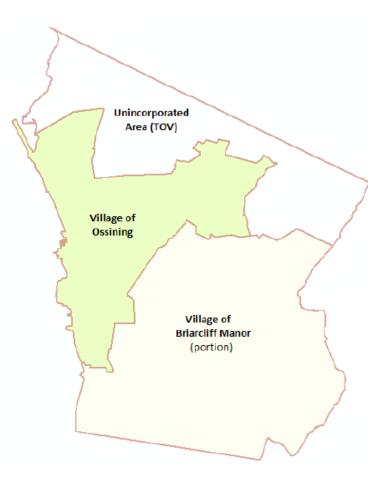


Table 1: Total Population (Source: U.S. Census Bureau)

	V. of Ossining	V. of Briarcliff Manor*	Unincorp. Area	Town of Ossining
1050	16,000	2.007	1.050	20.127
1950	16,098	2,087	1,952	20,137
1960	18,662	4,570	2,967	26,199
1970	21,659	5,892	4,068	31,619
1980	20,196	6,320	4,164	30,680
1990	22,582	6,466	5,076	34,124
2000	24,010	7,010	5,514	36,534
2010	25,060	7,159	5,455	37,674

#### Note



<sup>\*</sup> Figures represent population in only that portion of Briarcliff Manor located within the Town of Ossining

#### **Baseline Report** | Summary Points

- Recent examinations of service and governance alternatives
  - Pace University study (2009) of existing cooperation and opportunities to reinforce, enhance
  - ICMA study (2010) of law enforcement services and potential consolidation opportunities
  - Springsted / ICMA study (2010) of public works and potential consolidation opportunities



### **Baseline Review** | Current Cooperation

Approximately a dozen existing inter-municipal agreements between the Town and Village of Ossining, spanning services like street lighting, fire protection, sewers, water, financial administration, clerk, recreation, parks and more



#### **Baseline Report**

Note: Budget summaries that were presented at the public forum on April 26, 2012 have been updated to more clearly delineate the fund structure of the budgets of the Town of Ossining, Village of Ossining and Village of Briarcliff Manor. Please refer to the slide presentation appendix material on the study website for this information.



### **Baseline Report** | Staffing Allocations

#### Table 11 (continued):

Staffing Allocations

(Source: Town / Village Finance Office)

	Town of Ossining	Village of Ossining	Total Combined
Parks			
Foreman	1.0	1.0	2.0
Assistant Foreman	1.0		1.0
Groundskeeper	1.0	5.0	6.0
Laborer		2.0	2.0
Laborer		1 p/t	1 p/t
Park Ranger		1 p/t	1 p/t
Seasonal Labor	1 p/t		1 p/t
Recreation			
Superintendent		1.0	1.0
Supervisor		1.0	1.0



<u>Note</u>: This is only a portion of the table that appears in the Baseline Report

#### **Baseline Report** | Functional Summaries

- How do the Town and Village provide key municipal services to the community?
  - What's in the report
    - What services are provided
    - Who provides each service
    - How the service is provided
    - How the service is staffed
    - ▶ *How* the service provision differs, where applicable



#### **Baseline Report** | Additional Information

- Because the options analysis will consider different governance alternatives, certain additional information is included in the Baseline Report
  - OPEB Liabilities
  - Summary of collective bargaining units
  - Property asset listings
  - Service summaries for Briarcliff Manor (high-level)



### Baseline Report | Where you can find it

- Project website @ www.cgr.org/ossining
- Village / Town Hall, 16 Croton Avenue
- Ossining Public Library, 53 Croton Avenue
- Joseph Caputo Community Center, 95 Broadway



#### After the Baseline... | What comes next?

- With an information baseline established, the study now pivots to an exploration of options and analysis of their potential impacts
  - Service Alternatives: Can additional cooperation and sharing yield greater efficiencies and effectiveness for residents?
  - Governance Alternatives: What options are available, and how would they compare to the current structure?



# Your Feedback | Comments, Questions



